## Sailing Program Review

This assessment guide was developed by the United States Naval Sailing Association and past and current personnel involved with the Navy's Sailing Program. It is intended to insure a well thought out, safe, and useful sailing program to the Command. The guide is broken into four major areas of consideration. Each area is subdivided into related topics. Every attempt has been made to make sure that the topics pertain to the area under review. Where references were available, they are mentioned.

Judgments are based on common practices within the commercial markets and on the experience and judgement of team members. In all cases, the personnel using this checklist must be experienced in the field and able to make subjective judgments weighing risks and cost to provide Commanders with an honest appraisal of their program. Since all risk cannot be eliminated, consideration must be weight carefully when the program risks and cost conflict the "No risk" alternative.

## Section: 1 INFRASTRUCTURE

## 1. Risks and Hazards Ref OPNAVINST 5100.25A

a. Identifications of Risks and Hazards

(a). Design and buoyancy

(1). Docks and Floats:

	<ul><li>(b). Condition of planks and fasteners</li><li>(c). Cleats and Hardware</li><li>(d). Signs and Symbols</li><li>(e). Other: OPNAVINST 5100.25A</li></ul>	
(2). Bo	pats: (Sail & Power)  (a). Program satisfies applicable Federal, State, and Manufactures requirements such as: Load-capacity plate occupancy limits posted: Ref. 33 CFR 183.23	Superior Sat Needs Improve NA
	<ul> <li>(b). Hull, Deck, and Mechanical <ol> <li>Non-Skid on decks and cockpits</li> <li>Rigged and fitted out properly</li> <li>Required Safety Equipment</li> <li>Sail Inventory consistent with usage</li> <li>Ground tackle</li> <li>Condition of auxiliary propulsion system (if applicable)</li> <li>Condition of mechanical and electrical systems (if applicable)</li> <li>Reefing system (if applicable)</li> </ol> </li> </ul>	Superior Sat Needs Improve NA
	(c). Craft maintenance plan	Superior Sat Needs NA Improve
	(d). Formal Safety Inspections performed by qualified individual.  1. Preseason: Documented (a). Condition (b). Description 2. Daily	Superior Sat Needs NA Improve
	<ul> <li>(e). Appropriateness for Usage in Training         (Consider the following)         1. Level of Qualification to be obtained         2. Vessel design for skills to be learned     </li> </ul>	Superior Sat Needs Improve NA
(3). Ar followir	re there procedures to monitor and affirm the ng:	Superior Sat Needs Improve NA
	<ul> <li>(a). PFD: <ul> <li>1. Is a wearable Coast Guard approved floatation device provided for each occupant?</li> <li>2. For boats 16' feet or longer, is a Type IV also provided?</li> </ul> </li> </ul>	Y N Y N

Superior

Sat

Needs

Improve

NA

	<u>3</u> . Are PFDs serviceable? Ref. 33CFR 175.15, 21(a)	Y
	4. If used on Chartered boats, are PFD equipped with at least 31 inches of reflective tape? Ref. CFR 25.25-15	Y
	<ul> <li>(b). Visual Signals and Lights:         <ul> <li>1. Do boats (16' or longer) carry three current nighttime and three current daytime visual distress signals? Ref. 33 CFR 175.110 (a) and (b)</li> </ul> </li> </ul>	Y
	2. Are shelf life dates for pyrotechnic devices current? Ref. 33 CFR 175.110 (a) and (b)	Y
	<ul> <li>3. Is there a program to issue currency of these devices?</li> <li>4. Is there a program to insure patrons and instructors the proper method of use?</li> <li>5. Are boats equipped with lights (except dinghies and daysailers)?</li> </ul>	Y N Y N
	(c). Sounding Devices:  1. Are boats less than 65' in length provided with a whistle or horn?  2. For boats over 36', is a bell provided as well as a whistle or horn? Ref. 33  US Code 2033	Y N Y N
	(4). Pre-seasonal safety survey and daily inspection of docks and equipment performed and documented by a qualified individual?	Superior Sat Needs Improve NA
	(5) Are patrons kept informed concerning the following in daily operations and instructional activities?	Superior Sat Needs Improve NA
	(a). Hazards around the facility	Y
	<ul><li>(b). Weather</li><li>1. VHF Forecast and Warnings</li><li>2. Daily forecast (Include AM &amp; PM)</li></ul>	Y N Y N
	<ul><li>(c). Daily area activities (examples: regattas, ship movements, etc)</li></ul>	
2. Facil	ities Staff	Superior Sat Needs NA Improve
	. Position Requirements (Defined) . Qualifications (Defined) (1). Initial Training (2). Cross Training	Y N Y N
С	(3). Reviews / Workshops: (Refer to 5100.25A) . Retention Policy (Defined)	Y N

3. Emergency Equipment (Consider the following): examples: life rings and dock fire extinguishers

Superior Sat

Needs NA Improve

- a. Inventory / Serviceable
- b. Accessibility / Storage
- c. Staff Training / Usaged. Refer to OPNAVINST 5100.25A
- 4. Are attractive nuisances minimized?

Superior Sat

Needs Improve NA

Section: 2 TRAINING				
4. Instructions Defect DUDED CINICE 4740 40 Final (0) many	Superior	Sat	Needs Improve	NA
1. Instructors: Refs: BUPERSINST 1710.18 Encl (2) para				
4. / 1710.11c para 1810 and CNET 1520.10E	Superior	Sat	Needs Improve	NA
a. Qualifications & Competency Ref1710.18 Encl (2)		Y	N	
(1). Program considers:		<u> </u>	J L	
(a). Experience (Where / How / When)				
(b). Credentials / Certification (Where / How / When) <u>1.</u> Requirements		_	_	
<u>a.</u> Swimming				
<u>b.</u> 1st Aid				
C. CPR				
<ul><li><u>d.</u> Skill level appropriate with lesson</li><li><u>e.</u> Skill level appropriate with boats</li></ul>				
<u>f.</u> Operation of emergency equipment				
g. Currency				
2. Training (Where / How / When)				
<u>a</u> . In House b. Commercial				
(c). Communication Skills				
(2) Recommendations				
(2). Recommendations		Y	N	
b. Rules and Conduct (Defined)				
(1). PFD usage		Y	N	
(2). Language				
(3). Appearance				
c. Evaluations		Υ	N	
(1). By whom				
(2). Frequency				
d. Instructor training record Keeping: Ref 5100.25A		Υ	N	
para 5 c. (6)				
	Superior	Sat	Needs	NA
2. Student Training:			Improve	
	Superior	Sat	Needs	NA
a. Classroom	Опропог	Cui	Improve	10/
(1). Curriculum (Sail and Power as appropriate)				
(a). Small Boat Sailor - Inshore Subjects -		Υ	N	
Appropriate to Qualification Level Issued. Ref BUPERSINST 1710.18 Enclosure (2),				
CNETPUB 1552/7A, OPNAVINST 5100.25A		Υ	N	
para 5. C. (5)(b) <u>2</u>				
1. Theory				
<u>a</u> . Construction / Design <u>b</u> . Boat Handling /Balance /				
Stability				
<u>c</u> . Anchoring, mooring, and				
Towing				

<u>d</u> . Sails, reefing, and trim <u>e</u> . Emergencies <u>(1</u> ). Equipment			
( <u>2</u> ). People <u>f</u> . Weather and Currents <u>g</u> . Squalls / Heavy Weather <u>h</u> . Night sailing			
<ul><li>2. Systems</li><li><u>a</u>. Radio Communications</li><li><u>b</u>. Outboard / Inboard Power</li></ul>			
3. Rules of the Road			
<ul><li>4. Navigation</li><li>a. Charts / Publication</li><li>b. Local area restrictions</li></ul>			
(b). Keel Boat Sailor - Offshore Subjects- Appropriate to Qualification Level Issued. Ref BUPERSINST 1710.18 Encl (2), CNETPUB 1552/1, OPNAVINST 5100.25A para 5. C. (5)(b)2	Superior Sat	Needs Improve	NA
1. Theory / General Seamanship a. Construction / Design b. Boat Handling /Balance /Stability c. Anchoring, mooring, and			
Towing <u>d</u> . Sails, reefing, and trim <u>e</u> . Emergencies <u>(1</u> ). Equipment			
(2). People <u>f</u> . Weather and Currents <u>g</u> . Squalls / Heavy Weather <u>h</u> . Night sailing			
<ul> <li>2. Systems</li> <li>a. Characteristics</li> <li>b. Rig</li> <li>c. Radio Communications</li> <li>d. Outboard / Inboard Power</li> </ul>			
<ol> <li>Rules of the Road</li> </ol>			
<ul> <li>4. Navigation</li> <li>a. Charts / Publications</li> <li>b. Electronics</li> <li>c. Local area restrictions</li> </ul>			
(2). Lesson Plans (a). Used for all classes (b). Logical sequence	Superior Sat Superior Sat	Improve	NA NA
(3). Course / Class text (a). Navy Publications	Y	Improve N	"`

<ol> <li>USN Offshore Sail Training Manual CNET 1552/1</li> <li>USN Qualification Record Book CNET 1552/2A (4-97)</li> <li>USN Basic Sailing Curriculum CNET 1552/3A</li> <li>USN Inshore Sail Training Manual CNET 1552/7A</li> <li>USN Programmed Instructions for Basic Sail Training CNET 1552/6/14/15A</li> </ol>	Y N Y N Y N Y N
<ul> <li>(b). Commercial Publications</li> <li>1. Coast Guard Auxiliary</li> <li>2. US Power Squadron</li> <li>3. American Red Cross</li> <li>4. US Sailing</li> </ul>	
<ul> <li>a. Start Sailing Right</li> <li>b. Basic Keel</li> <li>c. Basic Cruising</li> <li>d. Bareboat Cruising</li> </ul>	
<ul><li>5. American Sailing Association (ASA)</li><li>6. Other</li></ul>	
<ul><li>(4). Evaluations</li><li>(a). Valid written test</li><li>(b). Proper feedback</li><li>(c). Instructor critiques</li></ul>	Superior Sat Needs MA Improve NA
b. On-the-Water / Practical Skills	Superior Sat Needs NA
<ul> <li>(1). Student / Trainer ratio</li> <li>(2). Safety Boat Usage</li> <li>(3). Number of Students / Boats</li> <li>(4). Time</li> <li>(5). Effectiveness <ul> <li>(a). Demonstration</li> <li>(b). Conditions / Standards</li> </ul> </li> </ul>	
c. Rules and Behavior	Superior Sat Needs NA Improve NA
<ul> <li>(1). Spelled Out</li> <li>(2). Reviewed</li> <li>(3). Enforced</li> <li>(4). Are students/patrons required to wear the issued</li> <li>PFD while in MWR boats without fixed keels or those that rely on crew weight for stability? Ref. OPNAVINST</li> <li>5100.25A para 5.c.(4)(b)</li> </ul>	

Section: 3 CHAF	RTERING / LEASING / RENTING	Superior Sat Needs NA Improve
1. Qualification Determination		Superior Sat Needs NA
	oes the facility provide a briefing and/or handout isting of operating instructions for:  (1). Boat Systems?  (2). Navigation Equipment?	Superior Sat Improve NA Improve
	oes the facility determine Charter's Navy Sailing ifications or Equivalent? Ref. 5100.25A, 5c (5) (b)	Superior Sat Needs Improve NA
other quali	oes the facility use a sailing resume, log book, or means to determine if Charter's Sailing fications and experience are consistent with type of ter Agreement / Contract	Superior Sat Needs Improve NA
	<ul><li>(1). Day sail</li><li>(2). Overnight (Gunkholing vs. Night sailing)</li><li>(3). Cruise vs. Racing</li><li>(4). Bareboat vs. Captained</li></ul>	
d. Fl	loat Plan	Superior Sat Needs NA Improve
	(1). Is one required?	
	<ul> <li>(2). Are procedures for changes spelled out and understood?</li> <li>(a). VHF - Business Hours</li> <li>(b). Land line or Cell Phone</li> <li>(c). Message machine</li> </ul>	
e. R	estrictions	Superior Sat Needs NA Improve
	(1) Are patrons advised of requirement to wear the issued PFD while in boats less than 16' and while boating after sunset? Ref. OPNAVINST 5100.25A	Y
	(2). Are restrictions clearly spelled out in Contract?	Y
	(3). Are they explained and understood by the Charterer?	YN
	(4). Is Charterer required to notify the manager of variation from Float Plan?	Y

2. Risk Reduction	Superior	Sat	Needs Improve	NA
a. Weather (Minimum considerations)	Superior	Sat	Needs Improve	NA
<ul><li>(1). Go-no-go weather policy</li><li>(2). Forecast for length of charter</li><li>(3). Local weather patterns</li><li>(4). Forecast for area of charter</li></ul>				
b. Crew (Minimum Considerations)	Superior	Sat	Needs Improve	NA
<ul><li>(1). Size</li><li>(2). Qualifications &amp; Currency</li><li>(3). Physical capabilities</li><li>(4). Distinctions made between Crew and Guest</li></ul>				
c. Boats	Superior	Sat	Needs Improve	NA
(1). Is size adequate for Charterer intentions?		Υ	N	
(2). If carrying passengers for hire (Captained Charters), do boats comply with Federal Operating Requirements? Ref. CFR, 26.03-1		Υ	N	
and 2  (a). Is a safety orientation given?  (b). Is storage of PFD explained?  (c). Is there proper donning of PFD demonstrated?				
(d). Posting of Emergency procedures. (e). If boat is greater than 65', are they inspected? (f). Does Captain comply with US Coast Guard Licensing requirements? Ref. CFR 10.466				
<ul> <li>(3). Breakdown Procedure Consider the following: <ul> <li>(a). Marina recovery</li> <li>(b). Commercial Tow (Charter responsibility)</li> </ul> </li> </ul>	Superior	Sat	Needs Improve	NA
(c). Commercial Tow (Prior Arrangements)				
c. Emergencies:	Superior	Sat	Needs Improve	NA
(1). Does Charterer understands how emergencies are to be handled while away from the facility?		Y	N	
(2). Does Charterer understand who, when, and where emergencies systems are activated?		Υ	N	

## Section: 4 REGULATIONS

- 4. Regulations and References:
  - a. Federal
  - b. US Coast Guard
  - c. State
  - d. Navy

    - (1). CNETINST 1520.10E (March 1992) (2). BUPERSINST 1710.18 (Feb 1993) / BUPERSINST 1710.11C (Draft)
  - e. Manufacturers